

Program for Hydro-Meteorological Disaster Risk Mitigation in Secondary Cities in Asia
(PROMISE) Bangladesh

TRAINING REPORT
On
URBAN GOVERNANCE AND DISASTER RISK REDUCTION



Submitted To
ADPC

Submitted BY
Bangladesh Disaster Preparedness Centre (BDPC)



TABLE OF CONTENT

Title of the course	3
Organization and facilitation of the course	3
Location of the course	4
Starting date and duration of the course	4
Course participants	4
Selection of the participants	4
Implementation of the course	5
Impact of the course	10
Evaluation of the course	11
Conclusion and recommendation	12
Annex 1: Course Schedule	13
Annex 2: List of Participants	16
Annex3 : Course Evaluation	18
Annex 4: Photograph	19

TITLE OF THE COURSE

Training on Urban Governance and Disaster Risk Reduction

ORGANIZATION AND FACILITATION OF THE COURSE

This training program was conducted under Programme for Hydro-meteorological Disaster Mitigation in Secondary Cities in Asia (ROMISE) project. This project is funded by USAID/OFDA channelled through Asian Disaster Preparedness Centre (ADPC). The project activities are being implemented in 10 vulnerable wards under Chittagong City Corporation. The project activities are being implemented under 4 specific components with the aim to reduce vulnerability of urban communities through enhanced preparedness and mitigation of hydro-meteorological disasters.

The said training was organized under the training and public awareness component.

Bangladesh Disaster Preparedness Centre (BDPC) in collaboration with National Institute of local Government organized the 3 days training course during the last week of September, 2007.

NILG is a Government organization under the administrative control of the Local Government Division of the Ministry of Local Government, Rural Development and Cooperatives, Government of the Peoples' Republic of Bangladesh. The Institute is governed by the Jatiyo Sthaniyo Sarkar Institute Act, 1992. The institute is mandated to conduct training programs for the elected and appointed local government functionaries, both urban and rural and government officials connected with the local government bodies.

Bangladesh Disaster Preparedness Centre works toward the goal of integration of disaster management into development planning at all levels through research, training, documentation, awareness building etc.

A MOU was signed between these 2 organizations with the aim to institutionalize risk reduction theme into the national level courses. Under this agreement BDPC

and NILG organized the training course on “Urban Governance and Disaster Risk Reduction” the main purpose of the course was to build capacities of the participants for better understanding of governance issues in relation to disaster risk reduction at local level. The other objectives were as follows:

- To increase the knowledge about the importance of mainstreaming risk reduction in urban governance
- To provide conceptual clarity on governance issue
- To incorporate disaster risk reduction issue in regular course of NILG

LOCATION OF THE COURSE

The training was conducted at the training centre of NILG

STARTING DATE AND DURATION OF THE COURSE

The three-day training course was held at the training centre of NILG, Agargaon, Dhaka during 30 September to 2 October from 10:00 am to 4:00 pm. The training schedule is shown as annexed-1

COURSE PARTICIPANTS

Total 22 participants from 6 City Corporations, 3 selected municipalities, some service providing agencies namely WASA, Public Health department, Fire service and Civil defence, NILG and other relevant development organization ie, Bangladesh Red Crescent Society, world Vision and CARE attended the course. List of participants is shown as annexed-2

SELECTION OF THE PARTICIPANTS

PROMISE Bangladesh team replicated the national training course on Governance and Disaster Risk Reduction conducted by Asian Disaster Preparedness Centre and formulated for PROMISE countries.

The participants for this course were carefully selected from 6 existing city corporation and 3 municipalities of the country as local government representatives. Representatives from some emergency service providing agencies and development organizations were also selected to attend course. Besides, 3 trainers of NILG participated at the course.

At the very outset of the selection process, request letters were sent to the Head of each institution or corporation for nominating persons to attend the course. The request letter contained the objective and expected outputs of the training. Some selection criteria of the participants eg who are involved in urban development issues/ emergency services/ town or city planning/ disaster risk management were mentioned in the request letter.

Based on that nomination, participants were finally selected for attending the course.

IMPLEMENTATION OF THE COURSE

BDPC PROMISE team in consultation with the Faculty of NILG prepared the course outline based on last year's course. Mr. Moly Chaki, Program Coordinator, BDPC coordinated the training program. The training course comprised of a series of lectures and group discussion, group work on various issues related to urban governance and disaster risk reduction. The training course consists of the following subjects:

1. Introduction to disasters in Bangladesh
2. Disaster Management system in Bangladesh
3. Concept on governance
4. Concept on urban governance and its relation with disaster risk reduction
5. Concept on risk reduction
6. Concept on urban vulnerability
7. Risk assessment process in Bangladesh
8. Identification of Governance problem for implementation of risk reduction action plan
9. Case study of local disaster risk reduction

10. Strategy development for strengthening urban governance
11. Conceptual clarity on community based disaster risk reduction

Brief of the session:

The training course started with the presentation on disasters in Bangladesh. The facilitator gave the concept on disaster and its causes and effects. This session was conducted in a participatory way. Participants identified the major hazards of Bangladesh. As the training course was conducted under PROMISE project, the facilitator gave an overview of hydro-meteorological disaster in Bangladesh.

The second session was facilitated by Mr. BMM Mozharul Huq. He made a presentation on institutional arrangements for disaster management in Bangladesh. He explained different wings of disaster management system both at national and field level. The session also highlighted the cyclone preparedness program and Standing Orders on Disaster (SOD). During this session the copies of the chapter of SOD containing the Roles and Responsibilities of local government were distributed among the participants. The broad outline of Comprehensive Disaster Management Program (CDMP) and its goals, activities were also shared with the participants. Through this session participants got an overall idea about the disaster management system and risk reduction initiatives in Bangladesh.

Next session was on governance issues. The facilitator gave the basic understanding on governance and urban governance and its relationship with disaster risk reduction. The session was facilitated in participatory way. The session emphasised on the types and principle of good governance.

Presentation on Risk Reduction process was made by Mr. Moly Chaki during the 1st session of the 2nd day of the course. Through this session participants received the clear understanding on the basic terminology of disaster management.

The other sessions of the 2nd day were facilitated by Mr. Mamunur Rashid of CDMP. He explained about disaster management model in Bangladesh, Salient feature in defining risk environment, perspectives of defining Risk environment, concept on Community Risk Assessment, risk information and knowledge management, mainstreaming and governance aspects in Risk Reduction. The facilitator also shared the format of development of risk reduction action plan. During the 1st and 2nd session of the 3rd day, the participants identified the governance problems for implementation of risk reduction action plan. A case study on flood mitigation of 2007 was presented at that session.

Divided into 3 groups, the participants also recognized the ways of strengthening the urban governance system. The summary of the group work is presented below:

Group-1

1. Urban Governance Problem:

- Lack of information and knowledge about the authority level of the urban local Govt.
- Lack of coordination and commitment between the agencies under local govt. level.
- Absence of direct communication with different ministries including MoFDM.
- Shortage of knowledge and attitude towards the disaster management program in terms of setting priority (Mayor and Chairman).

2. Present status disaster management under Urban governance

- No plan for disaster management
- Reactive policies
- However, to some extent some hazards are being addressed as per routine work without considering the disaster point of view.

3. Action to be needed for strengthening the Urban Governance.

- Proper knowledge and information should be disseminated about the latest policy of the Govt., disaster management towards all stakeholders of Urban Govt.
- Political commitment should be ensured from people's representative including chief of the local Govt.
- Adequate resources should be mobilized for implementation of disaster management plan.
- Capacity for the personnel should be built and the rules of the business of Urban Governance should be revised in order to incorporate the risk reduction activity.
- Chief of the local govt body should be empowered.

Group-2

1. Urban Governance Problem:

- Not prepared to address future vulnerability
- Lack of coordination among the concerned committees and departments
- Lack of professionalism
- Improper feasibility
- Ignorance on indigenous knowledge
- Lack of community participation
- Lack of resources or fund
- Low accountability and transparency
- No proper initiatives to recover the livelihood of the affected people

2. Present status disaster management under Urban governance

- Nonfunctional committee
- Scanty fund and unspecified
- Inadequate logistics

3. Action Plan

- Govt. standing order on disaster should be followed strictly
- Activation of the committee
- Proper monitoring
- Risk analysis (Mapping)
- Volunteer Group formation and provide training
- Departments should be well equipped on concerned issues
- Awareness raising
- Integration of development action with (considering) disaster preparedness.
- Proper execution of rules.
- Aid should be given to the actual affected people.
- Decentralization of the relief and rehabilitation activities.
- Post evaluation system should be established.

Group-3

1. Urban Governance Problem:

- Lack of proper planning.
- Inadequate structure

- Political interference
- Less manpower in service providing agency
- Unplanned settlement
- Less accountability and transparency
- Inadequate fund
- Less public awareness
- Lack of skilled and trained personnel
- Inadequate implementation of law
- Irregular pre disaster meeting

2. Present status disaster management under Urban governance

I. National Level

- National Disaster Management Council (NDMC)- PM
- IMDMCC-MoFDM
- DMB-DG

I. District Level

- DMCC-DC
- UzDMC- UNO
- UDMC- Chairman
- CDMC- Mayor

3. What Action to be taken to strengthen Urban Governance

- Development of Infrastructure
- Transparency and accountability of the service provider should be improved.
- Planned settlement in Urban Area.
- Ensuring the supply of sufficient fund at proper time.
- Raising public awareness in order to reduce the risk
- Proper implementation of existing laws and making new law as per need.

Following that session the 3rd session was conducted by Ms. Dilruba Haider. This session was about the concept and importance of community based disaster management. During this session, a brief presentation on CBDRM report of 10 Wards of Chittagong City Corporation conducted under PROMISE was shared with the participants to give them the clear understanding of CBDRM process.

IMPACT OF THE COURSE

After the successful completion of the course, it is expected that the knowledge level on governance and disaster risk reduction of the local government level officials would increase. And they will take the initiative to develop local level disaster Risk management initiatives as well as develop risk management plan. Moreover, the training course provided a good opportunity for strengthening working relationship with the local government office particularly with the City Corporation levels. Before this training course, most of the participants did not know that there is a Govt. standing order on disaster management. Through this course, some of the local government officials became familiar with the SOD and the roles and responsibilities of different level committee for disaster risk reduction. So now they will be able to perform their responsibilities more effectively.

Besides, during the working session, participants identified the governance problem and possible solution to overcome those. On the other hand participants made the commitment that they would share the learnings with their other colleagues. So the training course created an opportunity for mainstreaming risk reduction as an important component of urban governance.

The training was also provided to 3 trainers of national institute of Local Government (NILG) for building their capacity. And it is expected that NILG will institutionalize this training course at national level.

EVALUATION OF THE COURSE

At the end of the training course, the participants evaluated the training program by using a pre-structured format. The evaluation format is shown as annexed-3. Participants' comments were asked on 10 specific issues. Comments on 6 issues were in form of objective answers and the others were narrative. Five different expressions were printed for the objective comments, the interpretations of which are shown in the table below:

Question	Dissatisfactory	Moderate	Satisfactory	Good	Excellent	Total
Was the training up to your expectation		1	4	12	6	23
Was the training schedule enough for obtaining the goals			5	13	5	23
Was the training conducted skillfully			4	11	8	23
Was the training lively			4	12	7	23
How do you evaluate the slandered of this training			5	11	7	23
What is your opinion on the overall management of this training		1	5	11	6	23

Which aspects of this training you liked most

- Risk Assessment, CRA process
- Facilitator's descriptive lecture
- Proper utilization of time
- Participatory discussion
- Bottom up mainstreaming, Group work on identification of Govt. problem
- Interactive, motivated and lively
- Informative training course

Which aspects of this training you disliked most

- Timing
- Duplication of topics
- Timing was the worst side of the schedule

How would you use your learning from this training

- By disseminating the learning to the local govt. officials
- By organizing a meeting with the officials of my department, I will share my learning
- I will discuss with the Mayor of the city and request him to strengthen the disaster management committee
- I will take initiative to activate our disaster management committee and recommend to develop the action plan
- Knowledge shall be shared with the management and do the needful
- By developing risk reduction policy for own organization
- I will share my experience with my authority
- I will try to assess the risk of my working area and will prepare a development plan.
- I will motivate the concerned authority to organize such training course for all officials
- I will discuss the disaster risk management issues with the disaster management committee at district level

Your comments on the training

- This training should be provided to the general people
- This type of training should be organized after an interval of months
- This type of training is necessary for our country to build up skill and knowledge
- The identified governance problem should be considered and advocacy program should be initiated to overcome those problems
- This type of training should be provided to the top level officials who are involved in planning. This will help to change the mindset of them

CONCLUSIONS AND RECOMMENDATIONS

At the closing session the participants expressed that the course was very well conducted. They also said that they were able to gather clear concept on urban governance and disaster risk reduction. Officially the training program concluded by Mr. Saidur Rahman, Director BDPC and he distributed the certificates to the participants.

The 5-day training session was successfully completed. All the participants were very much enthusiastic through out the training course. BDPC positively hopes that the participants will be able to use their knowledge and play a vital role in disaster risk reduction after this training programme.

Annex I: Course Schedule

Training on Urban Governance and Disaster Risk Reduction

Venue: NILG, Dhaka

Date : 30 September- 2 October, 2007

Jointly organized and facilitated by: NILG and BDPC

Day & Date 2007	1st Working Session 10:00am – 11:30 am	11:30 - 11:40	2nd Working Session 11:40am – 1:00 pm	1:00 - 1:50	3rd Working Session 1:50pm – 2:50 pm	2:50 - 3:00	4th Working Session 3:00pm – 4:00 pm
Day-1 September 30, Sunday	Inaugural session : <ul style="list-style-type: none"> • Guest speakers • Introduction & expectation of participants • Training goal/objectives • Training outline • Photo session 	BREAK	Disasters in Bangladesh <ul style="list-style-type: none"> • Conceptual Clarity • Causes & Effect • Major hazard in Bangladesh highlighting on hydro-meteorological hazard 	BREAK	Disaster management system in Bangladesh and its limitation. <ul style="list-style-type: none"> • Roles and responsibilities of local governments as per SOD. 	BREAK	Urban governance and Disaster <ul style="list-style-type: none"> • Conceptual understanding on governance • Concept on urban governance • Relation between urban governance and risk reduction
	DG, NILG, Muhammad Saidur Rahman, Mr. Arambepola		Presenter: Mr. Moloy Chaki, BDPC		Presenter: Mr. BMM Mozharul Huq, UNDP		Presenter: Mr. Abdullah al Mamun, Manusher Jonno Foundation
Day-2 October 1, Monday	Concept on Risk Reduction and Urban Vulnerability <ul style="list-style-type: none"> • Conceptual understanding on- 		Risk Assessment <ul style="list-style-type: none"> • Disaster Management model in Bangladesh • Salient features of defining 		CRA and Risk Reduction Action plan Process <ul style="list-style-type: none"> • CRA tools and 		Bottom up mainstreaming and Governance Niche in CRA Process

Day & Date 2007	1st Working Session 10:00am – 11:30 am	11:30 - 11:40	2nd Working Session 11:40am – 1:00 pm	1:00 - 1:50	3rd Working Session 1:50pm – 2:50 pm	2:50 - 3:00	4th Working Session 3:00pm – 4:00 pm
	<ul style="list-style-type: none"> ○ Risk ○ Vulnerability ○ Capacity and ○ Risk reduction <p>Presenter: Muhammad Saidur Rahman, BDPC</p>		<p>risk environment</p> <ul style="list-style-type: none"> ● Perspectives of Defining Risk environment <ul style="list-style-type: none"> ○ Participatory perspective ○ Technical perspective ● Community Risk Assessment: A tool of combining both approaches ● Areas of investigation under CRA <p>Presenter: Mr. Mamunur Rashid, CDMP</p>		<p>analysis</p> <ul style="list-style-type: none"> ● Development of community led risk reduction action plan <p>Presenter: Mr. Mamunur Rashid, CDMP</p>		<ul style="list-style-type: none"> ● Governance aspects <ul style="list-style-type: none"> ○ Participation ○ Accountability ○ Transparency ● Bottom up mainstreaming <p>Presenter: Mr. Mamunur Rashid, CDMP</p>
<p>Day-3 October 2, Tuesday</p>	<p>Identification of Governance problem for implementation of risk reduction action plan</p> <ul style="list-style-type: none"> ● Existing system of urban governance to address the disaster vulnerability ● Case study of flood mitigation/ response of 2007 at Sirajganj 		<p>Strategy for strengthening the urban governance</p>		<p>Concept on CBDRM</p> <ul style="list-style-type: none"> ● Importance ● Approaches ● Report on PROMISE-Bangladesh (Chittagong) 		<ul style="list-style-type: none"> ● Closing session ● Course Evaluation ● Distribution of Certificate

Day & Date 2007	1st Working Session 10:00am – 11:30 am	11: 30 - 11: 40	2nd Working Session 11:40am – 1:00 pm	1:00 - 1:50	3rd Working Session 1:50pm – 2:50 pm	2:50 - 3:00	4th Working Session 3:00pm – 4:00 pm
	Presenter: Mr. Moloy Chaki, BDPC		Presenter: Mr. Moloy Chaki, BDPC		Presenter:Ms Dilruba Haider, Consultant Ms Maliha, PROMISE-BD, BDPC		MSR /Maliha/ Farid

Annex II: List of Participants

Training on Urban Governance and Disaster Risk Reduction

Sl no:	Name and Address	Phone/ Email
1.	Mr. Md. Shirajul Islam, Chief City Planner Dhaka City Corporation	7110249, 01715023000 Fax: 9563514
2.	Mr. Muhammad Mahbub Ahmed Social welfare and Cultural Officer. Dhaka City Corporation	9558453, 01716420136 Fax: 9563514
3.	Mr. Asim Barua Assistant engineer Chittagong City Corporation	031616501, 031 616508 Fax: 031613337
4.	Mohammad Korban Ali Chief Executive Office Rajshahi City Corporation	0712599821 Fax: 0721-772140, 0721-772669
5.	Mr. Md. Emdadul Hoque Secretary Rajshahi City Corporation	Fax: 0721-772140, 0721-772669
6.	Mr. Arabindu Deb Sub-Assistant Engineer, Sylhet City Corporation	01712261002 Fax: 0821-719336
7.	Mr. Bhupal Ranjan Chandra, Vaccinator Supervisor Sylhet City Corporation	Fax: 0821-719336
8.	Mr. A.K. M. Lutfur Rahman, Executive Engineer Barisal City Corporation	0431-64777, 01715004370 Fax: 0431-2173362
9.	Mr. Md. Abul Bashar, Estate Officer, Barisal City Corporation	01716886449 Fax: 0431-2173362
10.	Mr. M. A. Satter Conservancy Officer Khulna City Corporation	01711275259 Fax: 041-720946
11.	Mr. Shekh Fakhrul Alam Slum Development Officer Khulna City Corporation	Fax: 041-720946
12.	Mr. Abu Hanif, Executive Engineer Bhola Pouroshova	01715044969 Fax: 0491-62737
13.	Ms. Hazera Khatun,	

	Joint Director (Research and Planning) NILG	
14.	Mr. Mostaque Ahmed Khondoker Assistant Director NILG	
15.	Mr. Mazharul Islam, Research Officer NILG	
16.	Ms. Sabina Yasmin Jr. Assistant Director Gender Specialist, Building Community Disaster Preparedness Capacity Project Bangladesh Red Crescent Society, Dhaka	01711074205 Fax: 8311908, 9341631, bdracs@bangla.net
17.	Mr. Biswajit Kumar Roy Disaster Management Officer World Vision Bangladesh Sariakandi Area Development Program	01716200948 Theophil_hajong@wvi.org Ryan_belasso@wvi.org
18.	Mr. Alamgir Hasin Ahmed Executive Engineer. Environment cell Dhaka WASA	9121881 ctodwasa@citechco.net 01713021374 (Alamgir Hasan)
19.	Mr. Md. ATM Ferdous Program Support Officer-Urban Tangail Region CARE-Bangladesh	01711303046 manotosh@tro.carebd.net
20.	Mr. Asim Kr. Shome, Assistant Engineer, Bagerhat Pourohova	01715269929 Fax: 0468-63540
21.	M. Abdus Salam, Principle Fire Service & Civil Defense	9001189, 01819504939 Fax: 9565657
22.	Mr. Monish Kanti Dey Mintu Commissioner Sunamganj Pouroshova	Fax: 0871-55040
23.	Dr. Mirza Al-Mamun Epidemiologist CDC- Health Department	mirzamamun@hotmail.com 01552345783

Annex III: Course Evaluation

Question	Dissatisfac tory	Mode rate	Satisf actory	Go od	Excell ent
Was the training up to your expectation					
Was the training schedule enough for obtaining the goals					
Was the training conducted skillfully					
Was the training lively					
How do you evaluate the slandered of this training					
What is your opinion on the overall management of this training					

Which aspects of this training you liked most
Which aspects of this training you disliked most
How would you use your learning from this training?
Your comments on the training

Photograph of the training:



