





PROMISE IN BANGLADESH

COMMUNITY OWNERSHIP IN SMALL SCALE DEMONSTRATION PROJECTS

(GOVERNANCE AND DRR)

Bangladesh

.....JUNE, 2008

NEED

• BLAMING GOVT.

RISK MANAGEMENT CAN NOT BE DONE ALONE

PEOPLES' OWNERSHIP SHOULD BE ENSURED FIRST

METHODOLOGY

• SENSITIZATION ON DRR THEME

- LOCAL GOVERNMENT
- SOCIAL SUPPORT GROUPS
- > COMMUNITY

METHODOLOGY (CONT.)

- FORMATION OF DRM COMMITTEE (FORMAL AND INFORMAL)
- WARD LEVEL COMMITTEES- 10
- CHANGE AGENTS- 200
- CAPACITY DEVELOPMENT OF THE COMMITTEES
 - BASIC DISASTER MANAGEMENT
 - CRA
 - CBDRM
 - CBERC

OUTPUT:

- 10 WARD LEVEL VULNERABILITY AND CAPACITY
 - **ASSESSMENT REPORT**
- o 10 RISK MAPPING
- LIST OF POSSIBLE SOLUTION FOR 10 WARD
- IDENTIFICATION OF SMALL SCALE MITIGATION PROJECTS
- o DEVELOPMENT ACTION OF PLAN

SMALL SCALE MITIGATION PROJECTS:

- Installation of Pond Filter For safe Drinking Water at Disaster Shelter-DOKHINPARA Village, Ward South POTENGA (Ward # 41), MOSGIDHA SIDDIK AHMMAD Premises
- Improvement Of Drainage System Through Re-excavation Of Canal-7 No. Canal in HADIPARA, Ward North PoTENGA (Ward # 40)
- Increasing WATSAN Facilities For School cum Shelter and Capacity Building, - School Children to Reduce Disaster Risk-HALISHAHOR MUNSHIPARA High School, Ward North Middle HALISHAHAR (Ward #37)
- Providing WATSAN Facilities For Slum Dwellers Reduce Health Risk -GUACHI BAGAN Slum, Dev PAHAR Slum, Ward CHAWKBAZAR (WARD # 16)
- Improvement Of Drainage System- To Address The Problem of Water Logging -KULGAON, KHAJA Road. 2 No. JALALABAD Ward

COMMUNITY OWNERSHIP

- IDENTIFICATION
- DEVELOPING
- DESIGNING
- FUND RAISING
- IMPLEMENTATION

PROJECT IMPLEMENTATION COMMITTEE

- 5-7 Members (Chairperson Ward Commissioner)
- Members of WDRMC
- Community Representatives
- CAS
- Local GO/NGO Representative
- Project Personnel

FUND MANAGEMENT

JOINT BANK ACCOUNT UNDER THE NAME OF MITIGATION PROJECT

THREE COMMITTEE MEMBERS AS SIGNATORIES

OVERALL MONITORING AND FOLLOW UP

COMMUNITY MEMBERS
 WARD COMMISSIONER
 PROJECT PERSONNEL

ACHIEVEMENT:

- Demonstrated Capacity of Urban Communities on Decision Making in DRR Intervention
- Communities' 100% Support, Cooperation and Participation
- Ensuring The Sustainability Of The Project
- Formation Of Maintenance Committee
- Plan For Maintenance
- Community Contribution
- Ownership
- Community Credit The Project

LESSON LEARNT

ENABLING

- People's Interest
- Feeling OF Ownership
- Transparency

HINDERING

 Lack of Coordination and Cooperation From CCC Technical Persons





PROMISE, Hyderabad

Presentation on

Governance & Disaster Risk Reduction

By Aga Khan Planning & Building Service

Demo Projects

Objective:

 Building the capacity of the local government to address the risk from the potential hydro meteorological hazards in the city of Hyderabad and demonstrating cost effective examples in slum areas.

Salient Features

- Participatory
- Implemented through Project Implementation Committee
- Local Government Ownership
- Terms of Partnership signed with Community
- Sustainable (O&M responsibility of DMC)

Community Demo Projects

- 1. Street Raising and Improving Drainage Lines in Aliabad Hyderabad
- Mitigating Flood through Improved Storm Water Drainage System in Maheshwari Colony, Hyderabad
- Reducing Vulnerability of Communities through Flood Mitigation Demo Projects in Thakur Colony, Tando Yousif, Hyderabad
- 4. Reducing Physical Vulnerability through Developing Flood Mitigation Infrastructure
- 5. Installation and Rehabilitation of Draining Line in Union Council 2 Latifabad

Project Details: Ali Abad

Title	Street Raising and Improving Drainage Lines
Location	Aliabad Colony, Union Council 16, City Hyderabad
Prop -onents	 Community of Aliabad Colony ADPC - AKPBS, P, Local Government, WASA
Problem Statement and link to the HVRA report	Aliabad is a small colony situated in union council 16 of Hyderabad City inhabited by approximately 1,009 people (mostly poor daily wage earners) living in these 80 houses (300 families). The colony is spread over an area of 6 acres, established in 1968.
	 The houses on an average 4' below the level of the main road Water inundates during heavy rains and it takes 15 days to come to normal conditions Heavy rains disturb the livelihoods of the colony and seasonal floods create a disaster like situation People caught in such a situation loose their daily wage jobs, as they get preoccupied with draining their houses and streets manually

Key activities	 Raising streets with earth filling Installing covered drains Mobilizing communities for maintenance of the schemes Monitoring and supervision
	• Coordination with local government
Outputs	 Community of Aliabad is resilient against seasonal floods Community is able to maintain health and hygiene standards in emergencies Demo project is available for the District Government to replicate in other areas
Beneficiaries	 ✓ 173 families of Aliabad Colony ✓ Elected Representatives of Union Council # 16 of Hyderabad City ✓ Taluka (Sub District) Municipal Administration ✓ ADPC and AKPBS, P

Aliabad before PROMISE

Street level above indoor ground levels



Aliabad after PROMISE

Aliabad after Drainage



Project Details: Ghera Basti

Title	Reducing physical vulnerability through developing flood mitigation infrastructure
Location	Ghera Hindu Basti, Union Council # 13 of Latifabad, District Hyderabad
Proponents	 Community of Ghera Basti ADPC - AKPBS, P, Local Government, WASA
Problem Statement and link to the HVRA report	 Ghera Hindu is prone to flooding due to its low lying location Comprised of approximately 100 houses, with a population of about 1,200 persons and spread over 1.8 acres of land Drainage system does not exist Four communal latrines for entire population, people stand in queue in emergency as well as in normal conditions Almost 90 percent houses are made of thatched and clay material. Average duration of flooding in torrential rains is fifteen to 20 days and on average 2' of water accumulates inside houses and on the streets. Health conditions deteriorate Community lives in congested households inhabiting mostly one room accommodation for a family Apparently community suffers from both indoor pollution and outdoor pollution due to primitive sewage arrangements that are further aggravated by seasonal floods.

Key Activities	 Raising streets with earth filling Installing drains Mobilizing communities for maintenance of the schemes Monitoring and supervision Coordination with local government
Outputs	 Increased mobility of communities during floods in the Ghera Hindu Basti Better livelihood conditions Improved hygienic conditions Adequate flood water drainage for the rainy seasons to ensure disaster mitigation and proper emergency management Sustained project intervention through software and hardware support
Project Beneficiary details	 About 1200 Community members of Ghera Basti will be the direct beneficiaries of project Elected Representatives of Union Council 13 Latifabad Taluka (Sub District) Municipal Administration Latifabad Local NGOs working in the area

Poor living conditions in Ghera Basti



Ghera Basti





PROMISE project made it possible for the community based Disaster Management Committee to undertake the laying of a piped drainage network with great difficulties!

Project Details: Maheshwari Colony

Project Title	Mitigating Flood through Improved Drainage System
Location	Maheshwari Colony Union Council 14, Latifabad Hyderabad
Project proponents	 Community of Maheshwari Colony ADPC - AKPBS, P - Local Government, WASA
Problem Statement and link to the HVRA report	 Maheshwari colony is prone to flooding due to its low lying location. Approximately 75 households with population of 500 people are located in bowl shape residential area with about 5' below the city level. Majority of the male population is engaged in labor work, whereas females are mostly involved in household chores. The Government has constructed a main hole for waste water which drains off the waste water from whole of the area. The main hole is damaged and its walls are broken. During torrential rains it over flows in the colony and its ground gets filled with waste water and filth and creates unhygienic conditions for entire area and the people. There is no proper system to drain off the water, until it evaporates in sun heat There are four community latrines constructed in the colony for entire community. Few of the houses have also latrine facility

Continue .. Maheshwari Colony

Key activities	 Community dialogue Dialogue and signing terms of partnership with DMC Formation of project implementation committee Installation of sump tank with 10' dia Construction of 850 rft drainage line Rehabilitation of four communal latrines Providing a pump of 10 hp Monitoring and reporting
Outputs	 Increased mobility of communities during disasters/floods Improved livelihood and hygiene conditions of communities Community is resilient against flood disaster
Project Beneficiary details	 About 500 Community members of Maheshwari Colony will be the direct beneficiaries of the project Elected Representatives of Union Council # 14 of Latifabad, Hyderabad Taluka (Sub District) Municipal Administration Latifabad Hyderabad Local NGOs working in the area





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Project Details: Thakur Colony

Project Title	Reducing Vulnerability of Communities through Flood Mitigation Demo Projects in Thakur Colony
Location details	Thakur Colony, Tando Yousif, Union Council # 15, Latifabad, Hyderabad
Project proponents	 Community of Maheshwari Colony ADPC - AKPBS, P Local Government, WASA
Problem Statement and link to the HVRA report	Thakur Mohalla (Colony) is more than 100 years old small residential area. Approximately 1,350 persons are living in about 100 houses. The colony spread over an area of 6 acres. Being situated in the low lying area, colony is vulnerable to the flooding disasters.
	 The people keep waste water in the main holes/trenches developed by themselves inside the houses and drain off the waste water manually when filled. Most people including women use open fields nearby the colony for defecation, as very few houses has the facility of latrines. All the streets of colony are earthen with no levels. General health conditions also get deteriorated and diseases like diarrhea and tuberculosis become widespread

Key activities	 Mobilize communities for saving generation Constructing approximately 850 rft of open drain with covers Earth filling (15,000 cft) in the streets of Mohallah Construction of two communal latrines Health and hygiene education through interactive dialogues and demonstration Monitoring and supervision Liaison with local Government
B utputs	 Communities are safe and are more resilient against seasonal floods Safer drainage system is in place to reduce physical vulnerability of communities Communities are able to maintain the drainage system properly Improved hygienic conditions in the area
Project Beneficiary details	 1,350 persons of Thakur Colony Elected Representatives of Union Council # 15 of District Hyderabad Taluka (Sub District) Municipal Administration, Latifabad of District Hyderabad

Thakur Colony

Post Promise project Pre Promise project



Project Details: Baban Shah/GOR

Projঞt Title	Installation and Rehabilitation of Drainage Line in UC # 2 Latifabad
Location	Baban Shah Colony Union Council 2 Latifabad Hyderabad
Project proponents ਯ	 Community of Baban Shah/GOR Colony ADPC - AKPBS, P Local Government, WASA
Problem Statement and Ink to the HYRA report	Drainage line of 2,500 rft length is fixed to drain off the sewerage water of 4 blocks of the said union council. These blocks are comprised of about 800 households with about 4,000 persons. This is the main drainage line of the union council and connected with the main pumping station of Union Council 2 Latifabad. It is partly earthen and needs rehabilitation at different positions
	 This situation creates obstacles for the community in their mobility on the one hand, besides its sheds negative effect on the health and housing of the community living in the colony. DMC and a project implementation committee will be responsible for procuring construction materials, supervision of ongoing works and ensuring quality checks. The committee will also be responsible for providing services of labour as community contribution. Operation and maintenance of infrastructure will be the responsibility of the DMC.

Continue .. Baban Shah/GOR

Key activities	 Mobilize communities for saving generation Constructing approximately 850 rft of open drain with covers Earth filling (15,000 cft) in the streets of Mohallah Construction of two communal latrines Health and hygiene education through interactive dialogues and demonstration Monitoring and supervision Liaison with local Government
T 5:	
Outputs	 Drainage system is improved to secure livelihoods Reduced physical vulnerability in an emergency situation through safer drainage system Improved hygienic conditions in the area People are aware of the disaster preparedness measures Improved hygienic conditions in the area
Project Beneficiary details	 About 4,000 Community members of Baban Shah Colony will be the direct beneficiaries of project Elected representatives of Union Council # 2, Latifabad, Hyderabad Taluka (Sub District) Municipal Administration Latifabad, Hyderabad WASA, Hyderabad



Key activities	 Mobilize communities for saving generation TOP with the Government Implementation of civil works Monitoring and supervision
Outputs	 Pumping station is working properly in discharging flood water Machinery is placed in safe and sound condition in the pumping room Building of the pumping room is improved and is safe Local government is taking care of the machinery installed in the pumping room
Project Beneficiary details	 Community of union council 13 Latifabad Hyderabad Elected Representatives of Union Council 13 Latifabad Hyderabad Taluka (Sub District) Municipal Administration Latifabad Hyderabad Pak Social Welfare Society Latifabad (a Local CBO)
Inspired by PROMISE Hyderabad Development Authority Repairs





Main Lessons

- Demo projects address capacity gaps in implementation
- Liaison with relevant district departments and facilitation of their visits to project sites allow new synergies to develop

GOOD GOVERNANCE and DRR Community Small Scale Mitigation Projects

Emma J. Molina

City Agriculturist/ Project PROMISE Focal Person









Community Risk Assessment and Planning

Continuous Journey....



Community Small Scale Mitigation Projects

- •Part of their action plans/ risk reduction plan
- •Barangay Disaster Coordinating Council/Community consultation
- •CDP-TWG-Community Consultation
- •Community Counterpart
- •Felt needs of the Community for DRR
- •TWG guides, reminds and monitors assigned communities

•Memorandum of Understanding signed by Community heads, City Mayor and CDP









Floodmarkers



Equipping BDCC for emergency preparedness



Economic Mitigation

RIGASAN SO ROPONCOU

Small Scale Structural Mitigation



Lessons Learnt

 The continuous support of the local government by involving the high risk communities in institutionalization of disaster
Preparedness helps in reducing risk

•The DRR concept should be appreciated by all stakeholders to facilitate coordinated implementation of the DRR measures.

 Involving the stakeholders in the whole process of disaster risk reduction efforts from risk assessment, planning, consultation an implementation magnifies positive impact and increases capacities of the CITY and the community











Challenges

•Continuous public awareness is needed in the communities to gain greater support

•Need to increase resources and manpower both in the city and the community that are solely dedicated for DRR measures to ensure positive results

•Monitoring and evaluation of the small scale mitigation projects are needed to further improve them.









PROMISE - Sri Lanka

Part 2 Community mobilization for implementing mitigation and preparedness programs Tomorrow

By

Mr Menaka Wijesinghe Project Manager - PROMISE

Case: Bindunu Ela Project - 1

Before Intervention

- Society and Attitudes
 - Irresponsible
 - No trust on agencies
 - Negative impression about post disaster interventions
- Actions caused pollution, flooding and health hazard

Case: Bindunu Ela Project - 2

Before Intervention -

- Canal
 - Full of rubble and garbage
 - Highly polluted
 - High tendency to flood
 - Health Hazard
- Garbage: No disposals system or waste management system

Case: Bindunu Ela Project - 3

After PROMISE Interventions

- Organized public gatherings for communal perceptions, suggestions and awareness
- Cleaning of the canal with Urban Council of Kaluthara
- Introducing a garbage disposal, recycling system and home gardening
- Setting up a recycling center
- Introducing a solid waste recycling company for waste collection from the centre
- Income generation for community
- Managing the system by the community after project is handed over



Lessons Learnt

- Initial convincing was difficult
 - Mediated by monk of temple
 - Site visit to a success village
- Manual cleaning of canal was impossible
 - Convinced DMC and got desilted
- No land for collection center
 - Priest gave a piece of land from temple
- Technical know-how on composting and home gardening
 - Agriculture officer was involved

Case: Safe School Program (College/ School)

Before Intervention

- Inundation after rains due to poor draining systems
- Unsafe environment caused by debris and poorly discarded waste
- No First Aid trained persons and no duly maintained First Aid box
- Negative attitudes; comparison with past interventions and their consequences

Case: Safe School Program (College/ School)

- After PROMISE Intervention
- Awareness on Natural and Human-made Disasters, Preparedness and Response
- Structural and non-structural mitigation activities
- Developing a disaster intervention plan with evacuation routes
- Presenting guidelines to form a disaster management committee
- Establishing teams for Disaster Intervention
- Introducing garbage disposal and recycling program

Case: Safe School Program (College/ School)

Outcome

- Safety and beauty of environment
- Developed of place
- Message to parents from children

Actions Taken

- Awareness
- Construction of Safe evacuation centers/ gathering places
- Competitions between classes/ schools

Sustainability

- Communities having ownership of
- Trust build with local authorities
- Systems for continuous operations with Sarvodaya and other parties
- Admired by other groups and able to assist them –growth of concept
- Scientifically proven with statistical data

Lessons Learned

- Successful with community ownership
- Community could monitor Local government work – systems to be developed
- Successful when economic empowerment activities are linked
- Should manage implementing organization, its constraints
- Understanding of organizational goals and project goals
- Good governance is not a myth

A Case study of Hoa Tho Dong Ward, the Local trainer of Emergency Rescue Program

IMPROVING EMERGENCY RESPOSE

Người trình bày: Ông Phan Ngọc Nam, Chữ Thập Đỏ Phường Hoà Thọ Đông, Huyện Cẩm Lệ, Thành Phố Đà Nẵng.

Capacity assessment of Rescue team before having project

Members of Rescue team undertook tasks without:

- Understanding of requirements of rescue process;
- Knowledge of rescue and first aid techniques and skills in case of emergency;
- Using personal experiences to undertake emergency activities at communities;
- Knowing how to solve problems of emergency properly and always sent victims to hospital without first aid treatment causing loss of lives;
- Communities in prone areas to flood and typhoon have never got trained on basic emergency rescue techniques.

Emergency rescue techniques Training for Trainers (TOT)

Local trainers were equipped with:

- Training techniques and skills for adult learners;
- Basic and emergency rescue and first aid skills and techniques;
- Emergency rescue process and how to rescue victims in emergency case at community;
- Rescue facilities, equipments and first aid bags.

Trainings were conducted by local trainers

- Organize simulation at sections;
- 4 CBDRM trainings at section level with participation of 130 community representtives;
- 2 training clases on emergency rescue and first aid with 60 participants from different section rescue teams.

Capacity of community after training

- Having basic knowledge of how to undertake rescue activities at community;
- Knowing how to rescue people and undertake first aid activities in emergency (situational and victims analysis, decide what treatment should be, transporting victims to hospital, etc)
- Knowing how to differentiate different diseases and relevant treatments to be used;
- Emergency rescue techniques practicum;
- Participate in emergency rescue simulation organized at section level.

SUGGESTIONS

- CECI continue its support to organize more rescue techniques and kills trainings at section level.
- Expand outreach of IEC on CBDRM to other sections or section clusters.



PROMISE - Sri Lanka

Part 2 Community Mobilization for Implementing Mitigation and Preparedness Programs

> By Menake Wijesinghe





Case: Bindunu Ela Project

Before Intervention

- Society and Attitudes
 - Lack of feeling of ownership
 - Skeptical about projects by agencies
 - Negative impression about post disaster interventions
- Communal Actions contributed for pollution, flooding and health hazard



Case: Bindunu Ela Project Cont...

Before Intervention -

Canal

- Rubble and garbage obstructing the water way
- Highly polluted
- High tendency to over flow
- Potential Health Hazard
- Garbage: No disposals system or waste management system

Intervention and the Impact

- Analysis of the situation through participatory assessments and through available information sources
- Identifying possible interventions with budgets, responsibilities and sustainable plans
- Community driven activities (monitoring and participation)
- Post-activity assessment

Outcome PROMISE Interventions

Pollution reduction & safer environment

- Setting a recycling center with a sustainable plan
- Clean healthy environment
- "eco-synchronization" a culture was created
- Hydro-meteorological disaster(flush-floods) threat reduced



- Income generation for community
- Community ownership
- More active role in monitoring about work done by local authorities
- Community perspectives change





Lessons Learned

Initial convincing was difficult Mediated by monk of temple Site visit to a success village Manual cleaning of canal was impossible Convinced DMC and got desilted No land for collection center Priest gave a piece of land from temple Technical know-how on composting and home gardening Agriculture officer was involved
Strategy for Existence

- Management of the system is handed over to the Death Benevolence Society of the village.
- Income generated through sale of recyclable waste was directed to the development of the Death Benevolence Society
- Linking with other NGOs/GOs for further proliferation and have become an example for surrounding communities
- Ownership exist with a monitoring system

Case: Safe School Program

(College/ School)

- **Before Intervention**
- Inundation after rains due to poor draining systems
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Photo 07

Case: Safe School Program (College/ School)

After **PROMISE** Intervention

- Awareness on Natural and Human-made Disasters, Preparedness and Response
- Structural and non-structural mitigation activities
- Developing a disaster intervention plan with evacuation routes
- Presenting guidelines to form a disaster management committee
- Establishing teams for Disaster Intervention
- Introducing garbage disposal and recycling program

Case: Safe School Program (College/ School)

Outcome

- Safety and beauty of environment
- Developed of place
- Message to parents from children
- Schools linked with DMC and NGOs working for Disaster Management



Actions Taken

- Awareness creation
- Construction of Safe Evacuation Centers/ gathering places
- Competition between classes/schools
- Opportunities for the students to work as volunteer for DMC and Sarvodaya in a disaster.

Sustainability

- Communities having ownership of
- Trust build with local authorities
- Systems for continuous operations with Sarvodaya and other parties
- Admired by other groups and able to assist them –growth of concept
- Scientifically proven with statistical data

Lessons Learned

- Successful with community ownership
- Community could monitor Local government work systems to be developed
- Successful when economic empowerment activities are linked
- Should manage implementing organization, its constraints
- Understanding of organizational goals and project goals
- Good governance is not a myth